CITY OF ATLANTIC, IOWA

INDEPENDENT AUDITOR'S REPORTS
FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2014

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CITY OF ATLANTIC, IOWA OFFICIALS June 30, 2014

Name	Title	Term Expires
	(Before January, 2014)	
David R. Jones	Mayor	January, 2014
Steve Livengood	Council Member	January, 2014
Shawn Shouse	Council Member	January, 2014
Kathy Somers	Council Member	January, 2014
Dana Halder	Council Member	January, 2016
Linda Hartkopf	Council Member	January, 2016
Ashley Hayes	Council Member	January, 2016
Chris Jimerson	Council Member	January, 2016
Doug Harris (Resigned October, 2014)	City Administrator	
Deb Wheatley Field	City Clerk/Treasurer	January, 2014
David L. Wiederstein	City Attorney	January, 2014
	(After January, 2014)	
David R. Jones	Mayor	January, 2018
Lori Stuart	Council Member	January, 2018
Bob Cord	Council Member	January, 2018
Kathy Somers	Council Member	January, 2018
Dana Halder	Council Member	January, 2016
Linda Hartkopf	Council Member	January, 2016
Ashley Hayes	Council Member	January, 2016
Chris Jimerson	Council Member	January, 2016
John Lund (Started October, 2014)	City Administrator	Indefinite
Deb Wheatley Field	City Clerk/Treasurer	January, 2016
David L. Wiederstein	City Attorney	January, 2016

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Atlantic, Iowa, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

City of Atlantic's Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

To the Honorable Mayor and Members of the City Council

Opinions

Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial staements do not include financial data for the City's discretely presented component unit because the Atlantic Municipal Utilities System reports in accordance with U.S. generally accepted accounting principles, a different financial reporting framework than the City's cash basis of accounting. Accounting principles applicable to the cash basis of accounting require the financial data for all component units be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity which include the financial data of all component units. The City has not issued such reporting entity financial statements. The amount by which this departure affects cash and cash basis net position of the aggregate discretely presented component unit has not been determined.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the "Basis of Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of the City of Atlantic as of June 30, 2014, or the changes in cash basis financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Atlantic as of June 30, 2014, and the respective changes in cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Atlantic's basic financial statements. The financial statements for the nine years ended June 30, 2013 (none of which are presented herein), were audited by other auditors whose report expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in page 1 and pages 29 through 35, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, <u>Audits of States, Local Governments</u>, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

To the Honorable Mayor and Members of the City Council

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis and the budgetary comparison information on pages 5 through 5e and 27 through 28 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 28, 2015 on our consideration of the City of Atlantic's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering City of Atlantic's internal control over financial reporting and compliance.

Atlantic, Iowa January 28, 2015

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Atlantic has prepared the Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2014. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2014 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities decreased 25.5%, or approximately \$2,541,000, in fiscal year 2014 from fiscal year 2013. Bond and note proceeds decreased approximately \$2,677,000 while charges for services increased approximately \$354,000 and property tax increased approximately \$102,000.
- Disbursements of the City's governmental activities decreased 6.0%, or approximately \$655,000, in fiscal year 2014 from fiscal year 2013. Capital projects function disbursements decreased approximately \$459,000, while disbursements for the debt service function increased approximately \$275,000.
- The City's total cash basis net assets decreased 28.2%, or approximately \$2,689,000, from June 30, 2013 to June 30, 2014. Of this amount, the cash basis net position of the governmental activities decreased approximately \$2,608,000 and the cash basis net position of the business type activities decreased approximately \$81,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the Government-wide Financial Statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Supplementary Information provides detailed information about the non-major governmental funds and the City's indebtedness. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefitting the City.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position present the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position are divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks, the sanitary sewer system, solid waste, and storm sewer activities. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These funds focus on how money flows into and out of the funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Fund, and 5) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds and the Internal Service Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Storm Water and Sewer Funds; the Sewer Fund is considered to be a major fund of the City. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

Reconciliations between the government-wide financial statement and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's balance for governmental activities decreased approximately \$2,608,000 from a year ago. The analysis that follows focuses on the cash balances for governmental activities.

Change in Cash Basis Net Position of Go (Expressed in Thousan	overnmenta nds)	al Activities					
(Expressed in Thousan	ius)	Year Ende	d June	30.			
		2014				2013	
Receipts							
Program Receipts							
Charges for Service	\$	442	\$	88			
Operating Grants, Contributions and	~		*	00			
Restricted Interest		1,636		1,709			
Capital Grants, Contributions and		-,		-,,			
Restricted Interest		503		635			
General Receipts				000			
Property Tax		3,641		3,539			
Tax Increment Financing		176		87			
Local Option Sales Tax		776		832			
Hotel/Motel Tax		56		59			
Unrestricted Interest on Investments		77		2			
Bond Proceeds				2,677			
Other General Receipts		133		353			
Total Receipts		7,440		9,981			
Disbursements							
Public Safety		1,930		2,145			
Public Works		1,324		1,468			
Culture and Recreation		719		757			
Community and Economic Development		226		269			
General Government		580		611			
Debt Service		1,614		1,339			
Capital Projects		3,878		4,337			
Total Disbursements		10,271		10,926			
Change in Cash Basis Net Position Before Transfers	(2,831)	(945)			
Transfers, Net		223	-	937			
Change in Cash Basis Net Position	(2,608)	(8)			
Cash Basis Net Position Beginning of Year		7,419		7,427			
Cash Basis Net Position End of Year	\$	4,811	<u>\$</u>	7,419			

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The City's total receipts for governmental activities decreased 25.5% or approximately \$2,541,000. The total cost of all programs and services decreased by approximately 6.0% or approximately \$655,000, due to a decrease in capital project expenditures.

The cost of all governmental activities this year was approximately \$10,271,000 compared to approximately \$10,926,000 last year.

Change in Cash Basis Net Position of Busin (Expressed in Thousands		e Activities	•		
(Expressed in Titousailus	Year Ended June 30,				
		2014		2013	
Receipts Program Receipts Charges for Service Sewer Storm Water	\$	1,594 214	\$	1,594 187	
Operating Grants, Contributions and Restricted Interest		3		33	
General Receipts Other General Receipts Bond Proceeds Total Receipts		39 1,850	<u> </u>	7,998 9,812	
Disbursements Sewer Storm Water Total Disbursements		1,636 72 1,708		3,442 113 3,555	
Change in Cash Basis Net Position Before Transfers		142		6,257	
Transfers, Net	_(223)	_(937)	
Change in Cash Basis Net Position	(81)		5,320	
Cash Basis Net Position - Beginning of Year		2,120		3,200)	
Cash Basis Net Position - End of Year	<u>\$</u>	2,039	\$	2,120	

Total business type activities receipts for the fiscal year were approximately \$1,850,000 compared to approximately \$9,812,000 last year. The decrease was due to a decrease in bond proceeds of approximately \$7,998,000. The cash balance decreased by approximately 3.8% or \$81,000 from the prior year. Total disbursements and transfers for the fiscal year decreased by approximately 57.0% to a total of approximately \$1,931,000.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Atlantic completed the year, its governmental funds reported a combined fund balance of \$4,651,000, a decrease of approximately \$2,621,000 from last year's total of \$7,272,000. The following are changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased by approximately \$680,000 from the prior year to \$2,488,000.
- The Employee Benefits Fund cash balance increased approximately \$35,000 to approximately \$186,000.
- The Debt Service Fund cash balance decreased approximately \$147,000 to approximately \$215,000.
- The Capital Projects Fund cash balance increased by approximately \$3,200,000 to approximately \$822,000.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

• The Sewer Fund cash balance decreased by approximately \$131,000 to approximately \$1,804,000.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget once, which increased budgeted disbursements by \$4,397,900. The budget increase was primarily for disbursements in the capital projects function.

The City's total receipts and disbursements were less than budgeted by approximately \$692,000 and \$4,296,000, respectively. The City's disbursements were less than amounts budgeted for all of the functions.

DEBT ADMINISTRATION

At June 30, 2014, the City had \$21,402,865 in bonds and other long-term debt, compared to \$22,863,445 last year as shown below.

Outstanding Debt at (Expressed in Tho				
	· · · · · · · · · · · · · · · · · · ·	Year Ende	d Ju	ne 30,
	_	2014		2013
General Obligation Bonds Tax Increment Financing Revenue Bonds Revenue Bonds	\$	9,615,000 63,000 11,724,865	\$	10,680,000 92,000 12,091,445
Total	\$_	21,402,865	\$	22,863,445

The Constitution of the State of Iowa Limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$ 9,615,000 is below its constitutional debt limit of approximately \$16,163,809.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Atlantic's elected and appointed officials and citizens considered many factors when setting the fiscal year 2015 budget, tax rates and fees charged for various City activities.

These indicators were taken into account when adopting the budget for fiscal year 2015. Amounts available for appropriation in the operating budget are approximately \$8.6 million, a decrease of 12% from the final fiscal year 2014 budget. Budgeted disbursements are expected to decrease approximately \$2.1 million, or 18%. The City has added no major new programs or initiatives to the fiscal year 2014 budget.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Deb Wheatley Field, City Clerk, Atlantic, Iowa.

CITY OF ATLANTIC, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION

As of and for the year ended June 30, 2014

				Program Receipts			
	<u>Di</u>	<u>Disbursements</u>		Charges for Service		erating Grants, ontributions, ad Restricted Interest	
Functions/Programs:							
Governmental activities:							
Public safety	\$	1,930,214	\$	50,578	\$	17,282	
Public works		1,323,582		234,329		718,615	
Culture and recreation		718,912		39,667		234,984	
Community and economic						•	
development		225,955		36,397		181,590	
General government		579,605		80,537		478,867	
Debt service		1,613,819				4,500	
Capital projects		3,878,443					
Total governmental							
activities		10,270,530		441,508	. ——	1,635,838	
Business type activities:							
Sewer		1,635,515		1,593,545		2,417	
Storm water		72,255		214,238		280	
Total business type					-		
activities		1,707,770		1,807,783		2,697	
Total	<u>\$</u>	11,978,300	<u>\$</u>	<u>2,249,291</u>	\$	1,638,535	

General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax Hotel/motel tax

Unrestricted interest on investments

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

(continued next page)

	rogram Leceipts	Net (Disbursements) Receipts and Changes in Cash Basis Net Position						
Capital Grants, Contributions, and Restricted Interest			Governmental Activities		siness Type Activities	Total		
\$,	\$((1,862,354) 370,638) 444,261)	\$	 	\$ (1,862,354) 370,638) 444,261)	
	503,055	(7,968) 20,201) 1,609,319) 3,375,388)		 	(7,968) 20,201) 1,609,319) 3,375,388)	
	503,055		7,690,129)			_(_	7,690,129)	
	 		 	(39,553) 142,263	(39,553) 142,263	
				 -	102,710		102,710	
<u>\$</u>	503,055	(7,690,129)		102,710	(7,587,419)	
			2,645,421 995,227 176,001 776,080 55,691 77,437 132,985 222,565 5,081,407		 39,218 222,565) 183,347)		2,645,421 995,227 176,001 776,080 55,691 77,437 172,203	
		(2,608,722)	(80,637)	(2,689,359)	
			7,419,559		2,120,296		9,539,855	
		\$	4,810,837	\$	2,039,659	<u>\$</u>	6,850,496	

CITY OF ATLANTIC, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION - Continued

As of and for the year ended June 30, 2014

Program Receipts
Operating Grants,
Contributions,
Charges for and Restricted
Disbursements Service Interest

Cash Basis Net Position

Restricted:

Expendable:

Streets

Local option sales tax

Debt service

Capital projects

Tax increment financing

Other purposes

Unrestricted

Total cash basis net position

Program Receipts	Net (Disbursements) Receipts and Changes in Cash Basis Net Position								
Capital Grants, Contributions, and Restricted Interest		vernmental Activities		siness Type Activities	Total				
	\$	451,022 253,935 215,101 821,739 28,296 393,033 2,647,711	\$	 2,039,659	\$	451,022 253,935 215,101 821,739 28,296 393,033 4,687,370			
	<u>\$</u>	4,810,837	\$	2,039,659	\$	6,850,496			

CITY OF ATLANTIC, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2014

		General	Re En	pecial evenue nployee enefits		Debt Service
Receipts:						
Property tax	\$	1,769,258	\$	814,149	\$	982,209
Tax increment financing						
Local option sales tax		169,259				
Other city tax		24,945		10,986		13,018
Licenses and permits		78,881				
Use of money and property		73,431		113		524
Intergovernmental		138,873				4,500
Charges for service		323,523				
Miscellaneous		715,147		25,049		
Total receipts		3,293,317		850,297		1,000,251
Disbursements: Operating: Public safety Public works Culture and recreation Community and economic development General government Debt service Capital projects Total disbursements Excess (deficiency) of receipts over (under) disbursements	·	1,441,407 465,113 624,273 84,791 464,930 3,080,514		438,155 188,842 94,639 94,068 815,704		 1,499,525 1,499,525 499,274)
Other financing sources (uses): Sale of assets Operating transfers in Operating transfers out Total other financing sources (uses)	_(_	42,253 549,575 125,113) 466,715		 ,	_(_	 477,982 125,814) 352,168
Change in cash balances		679,518		34,593	(147,106)
Cash balances beginning of year		1,808,631		151,150		362,207
Cash balances end of year	<u>\$</u>	2,488,149	\$	185,743	<u>\$</u>	215,101

(continued next page)

	Capital Projects		onmajor	Total		
\$	2,191 402,861 283,854 999,218	\$	26,083 176,001 296,509 1,178 718,001 19,060 1,236,832	\$	3,591,699 176,001 776,080 48,949 78,881 77,437 1,264,235 323,523 1,043,110 7,379,915	
	 3,878,443 3,878,443		50,652 669,627 141,164 20,607 114,294 996,344		1,930,214 1,323,582 718,912 225,955 579,605 1,613,819 3,878,443 10,270,530	
(2,879,225)		240,488	(2,890,615)	
(170,263 491,033) 320,770) 3,199,995) 4,021,734	_(4,915 13,156 246,451) 228,380) 12,108 928,435		47,168 1,210,976 988,411) 269,733 2,620,882) 7,272,157	
<u>\$</u>	821,739	\$	940,543	<u>\$</u>	4,651,275	

CITY OF ATLANTIC, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2014

	General			Special Revenue Employee Benefits		Debt Service	
Cash Basis Fund Balances							
Restricted for:			•				
Streets	\$	<u> </u>	\$		\$		
Local option sales tax							
Debt service						215,101	
Capital projects							
Tax increment financing							
Other purposes				185,743			
Assigned to:							
Fire station		125,896					
Unassigned	-	2,362,253			_		
Total cash basis fund balances	\$	2,488,149	\$	185,743	\$	215,101	

Capital Projects		<u>Ionmajor</u>	 Total			
\$ 821,739 	\$	451,022 253,935 28,296 207,290	\$ 451,022 253,935 215,101 821,739 28,296 393,033			
 		 	 125,896 2,362,253			
\$ 821,739	\$	940,543	\$ 4,651,275			

CITY OF ATLANTIC, IOWA RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE STATEMENT OF ACTIVITIES AND NET POSITION GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2014

Total governmental funds cash balances (page 8)	\$	4,651,275
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Funds is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the assets of the Internal Service Funds is included in governmental activities		
in the Statement of Activities and Net Position.		159,562
Cash basis net position of governmental activities (page 6)	<u>\$</u>	4,810,837
Change in cash balances (Page 8)	\$(2,620,882)
Amounts reported for governmental activities in the Cash Basis Statements of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the change in net assets of the Internal Service Fund is included in governmental		
activities		12,160
Change in cash balances of governmental activities (page 6)	<u>\$(</u>	2,608,722)

CITY OF ATLANTIC, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

As of and for the year ended June 30, 2014

	Enterprise			
	Sewer	Storm Water Nonmajor		
Operating receipts: Charges for service Total operating receipts	\$ 1,593,545	\$ 214,238		
Operating disbursements: Governmental activities: Public safety Public works Culture and recreation Community and economic development General government Business type activities	 654,149	72,255		
Total operating disbursements	654,149	72,255		
Excess of operating receipts over operating disbursements	939,396	141,983		
Non-operating receipts (disbursements): Interest on investments Miscellaneous Debt service Capital projects Net non-operating receipts (disbursements)	2,417 37,109 (677,135) (304,231) (941,840)	280 280		
Excess (deficiency) of receipts over (under) disbursements	(2,444)	142,263		
Operating transfers in Operating transfers out Total transfers in (out)	8,212 (136,763) (128,551)	(94,014) (94,014)		
Change in cash balances	(130,995)	48,249		
Cash balances beginning of year	1,934,825	179,313		
Cash balances end of year	\$ 1,803,830	<u>\$ 227,562</u>		
Cash Basis Fund Balances				
Restricted for debt service Unrestricted	\$ 55,296 1,748,534	\$ 227,562		
Total cash basis fund balances	\$ 1,803,830	<u>\$ 227,562</u>		

Enterprise Total	Internal Service
\$ 1,807,783	\$ 2,728,096
 726,404 726,404 1,081,379	1,157,413 505,176 326,529 27,914 373,724 323,265 2,714,021
2,697 37,109 (677,135) (304,231) (941,560)	194 194
139,819 8,212 (230,777)	14,269
(230,777) (222,565) (82,746) 2,114,138	14,269 153,560
\$ 2,031,392	\$ 167,829
\$ 55,296 1,976,096 \$ 2,031,392	\$ 167,829 \$ 167,829

CITY OF ATLANTIC, IOWA RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE STATEMENT OF ACTIVITIES AND NET POSITION PROPRIETARY FUNDS

As of and for the year ended June 30, 2014

Total enterprise funds cash balances (page 11)	\$	2,031,392
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the assets of the Internal Service Funds is included in business type activities		
in the Statement of Activities and Net Position.		8,267
Cash basis net assets of business type activities (page 6)	<u>\$</u>	2,039,659
Change in cash balances (Page 11)	\$(82,746)
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the change in net assets of the Internal Service Fund is included in business type		
activities		2,109
Change in cash balances of business type activities (page 6)	\$(80,637)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Atlantic, Iowa is a political subdivision of the State of Iowa located in Cass County. It was first incorporated in 1868 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides storm water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Atlantic has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

The financial statements do not include financial data for the Atlantic Municipal Utilities, a legally separate entity which should be reported as a discretely presented component unit.

Excluded Component Unit

The Atlantic Municipal Utilities (Utility), established under Chapter 388 of the Code of Iowa, is legally separate from the City, but has the potential to provide specific benefits to or impose specific burdens on the City. The Utility is governed by a five-member board appointed by the Mayor and approved by the City Council. In accordance with criteria set forth by the Government Accounting Standards Board, the Utility meets the definition of a component unit which should be discretely presented.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City, but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of or appoint representatives to the following boards and commissions: Cass County Assessor's Conference Board, Cass County Environmental Control Agency, Cass County Emergency Management Commission, Cass County E911 Joint Service Board, SWIPCO - Regional Planning Commission and Cass County Public Safety Commission.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

B. Basis of Presentation

Government-wide Financial Statements

The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Fund Financial Statements

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Employee Benefits Fund is used to account for property tax receipts used for payment of employee benefits.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for all resources used in the acquisition and construction of capital facilities, with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary funds:

Enterprise:

The Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The City reports the following additional proprietary funds:

The Internal Service Funds are utilized to account for the financing of goods or services purchased by one department of the City and provided to other departments or agencies on a cost reimbursement basis.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there is both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts the City Council intends to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information.

NOTE 2 - CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2014 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

<u>Interest rate risk</u> - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

NOTE 3 - BONDS PAYABLE

Annual debt service requirements to maturity for general obligation bonds, tax increment financing (TIF) revenue bonds and local option sales and services tax revenue bonds are as follows:

Year Ending		General (Notes &				Revenu	e Bo	nds
June 30,]	Principal		Interest		Principal		Interest
2015 2016 2017 2018 2019 2020-2024 2025-2029 2030-2034 2035-2037	\$	1,130,000 695,000 635,000 640,000 695,000 3,560,000 2,260,000	\$	208,454 192,409 177,431 163,125 151,433 555,305 121,440	\$	374,053 391,061 405,464 418,982 433,621 2,403,347 2,505,337 2,851,000 1,942,000	\$	364,058 351,753 339,120 326,012 312,453 1,341,323 945,934 553,350 117,750
	<u>\$</u>	9,615,000	<u>\$</u>	1,569,597	<u>\$</u>	11,724,865	<u>\$</u>	4,651,753
Year Ending June 30,		Tax Inc Financir Principal	ig Bor			To Principal	tal	Interest
2015 2016 2017 2018 2019 2020-2024 2025-2029 2030-2034 2035-2037	\$	30,500 32,500 	\$ 	3,623 1,868 	\$	1,534,553 1,118,561 1,040,464 1,058,982 1,128,621 5,963,347 4,765,337 2,851,000 1,942,000	\$	576,135 546,030 516,551 489,137 463,886 1,896,628 1,067,374 553,350 117,750
	<u>\$</u>	63,000	\$	5,491	<u>\$</u>	21,402,865	<u>\$</u>	6,226,841

NOTE 3 - BONDS PAYABLE - Continued

Tax Increment Financing (TIF) Revenue Bonds

These were issued for the purpose of defraying a portion of the cost of carrying out urban renewal projects of the City. The bonds are payable solely from the income and proceeds of the individual urban renewal tax increment financing funds and the property tax to be paid into the funds in accordance with Chapter 403.19 of the Code of Iowa. The proceeds of the tax increment financing revenue bonds are to be expended only for purposes consistent with the plans of the City's urban renewal area. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City.

Local Option Sales and Services Tax Revenue Bonds

The City has pledged future local option sales and services tax receipts, net of specified allocations and disbursements, to repay \$1,000,000 of local option sales and services tax revenue bonds issued in March, 2004. Proceeds from the bonds provided financing for the cost of the recreation and wellness center. The bonds are payable solely from the proceeds of the local options sales and services tax received by the City in accordance with Chapter 422B.12(3) of the Code of Iowa and are payable through 2025. Annual principal and interest payments on the bonds are expected to require approximately 10% of net receipts. The total principal and interest remaining to be paid on the bonds is \$671,580. For the current year, principal and interest paid and total collections were \$80,004 and \$776,080, respectively. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City.

The resolutions providing for the issuance of the local option sales and services tax revenue bonds includes the following provisions:

- (a) The bonds will only be redeemed from the future local option sales and services tax received by the City and the bond holders hold a lien on the future revenues received.
- (b) A local option sales and services tax revenue bond sinking account shall be established to account for 15% of the local option sales and services tax collected.
- (c) Sufficient quarterly deposits shall be made to a sinking account for the purpose of making the bond principal and interest payments when due.

During the year ended June 30, 2014, the City was in compliance with the bond provisions.

NOTE 3 - BONDS PAYABLE - Continued

Sewer Revenue Bonds

On June 24, 2011, the City entered into a loan agreement with the Iowa Finance Authority (IFA) and the Iowa Department of Natural Resources (DNR) through the State Revolving Fund Loan program for the issuance of up to \$11,717,000 of sewer revenue bonds with interest at 3.0% per annum. The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the costs of building a new wastewater treatment plant, and constructing improvements and extensions to the municipal sanitary sewer system.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay the sewer revenue bonds. The bonds are payable solely from sewer customer net receipts and are payable through 2037. Annual principal and interest payments on the bonds are expected to require less than 73% of net receipts. The total principal and interest remaining to be paid on the bonds is \$15,496,487. For the current year, principal and interest paid and total customer net receipts were \$677,135 and \$939,396, respectively.

The resolution providing for the issuance of the sewer revenue bonds issued under the loan agreement includes the following provisions:

- (a) The bonds will only be redeemed from the future earnings of the enterprise activity and the bond holder holds a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to a sewer revenue bond sinking account within the Enterprise Funds for the purpose of making the bond principal and interest payments when due.
- (c) Sewer user rates shall be established at a level which produces and maintains net revenues at a level not less than 110% of the average annual installments of principal and interest on the bonds falling due in the same year.

During the year ended June 30, 2014, the City was in compliance with the bond provisions.

NOTE 4 - PENSION AND RETIREMENT BENEFITS

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

NOTE 4 - PENSION AND RETIREMENT BENEFITS - Continued

Most regular plan members are required to contribute 5.95% of their annual covered salary and the City is required to contribute 8.93% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2014, 2013, and 2012 were \$172,844, \$165,633, and \$148,760, respectively, equal to the required contribution for each year.

Chapter 410 Police and Fire Pension

Chapter 410 of the Code of Iowa creates a retirement system for police officers and fire fighters of any City qualified to participate under this Chapter. Any duly appointed member of the police and fire departments whose appointment occurred before March 2, 1934 or police and fire fighters who had been making payments of membership fees and assessments prior to July 1, 1971 may be a member of the system. The pension plan is accounted for by the City in the Special Revenue, Police and Fire Pension Funds.

The plan is administered by the Police Pension Board of Trustees and the Fire Pension Board of Trustees and provides retirement, disability and death benefits. The benefits are established under state statute and provide for full retirement benefits at age 50 with 22 years or more of service. Full benefits are equal to 50% of the monthly salary at retirement or disability and 25% of the monthly salary at death.

There are no active participants. Two retirees and certain beneficiaries are currently receiving benefits from the plan. The unfunded past service liability has not been determined.

NOTE 5 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Plan Description: The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees, and their spouses. There are 34 active and 4 retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees.

Funding Policy: The contribution requirements of plan members are established and may be amended by the City. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members ranged from \$598 to \$642 for single coverage and \$1,462 to \$1,555 for family coverage, depending on the plan chosen. The same monthly premiums apply to retirees. For the year ended June 30, 2014, the City contributed \$431,032 and plan members eligible for benefits contributed \$83,388 to the plan.

NOTE 6 - COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation, compensatory time and sick leave for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. These employees will receive a payout of one-half the total accumulated sick hours, up to 240 hours, upon retirement only. The City's approximate liability for earned vacation, compensatory time and sick leave payable to employees at June 30, 2014, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount	Amount		
Vacation Sick leave Compensatory time	\$ 102,000 130,000 31,000)		
Total	\$ 263,000) =		

This liability has been computed based on rates of pay in effect at June 30, 2014.

NOTE 7 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2014 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue Road Use Tax Tax Increment Financing Capital Projects Debt Service Enterprise: Storm Water Sewer	\$ 36,500 41,064 254,697 125,814 15,000 76,500 549,575
Special Revenue: Road Use Tax	Special Revenue: Local Option Sales Tax	13,156
Debt Service	General Special Revenue: Tax Increment Financing Capital Projects Enterprise: Storm Water Sewer	74,850 27,519 236,336 79,014 60,263 477,982
Capital Projects	General Special Revenue: Road Use Tax Local Option Sales Tax	50,263 100,000 20,000 170,263
Enterprise: Sewer	Special Revenue: Tax Increment Financing	<u>8,212</u> <u>\$ 1,219,188</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

NOTE 8 - RISK MANAGEMENT

The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 700 members include various governmental entities throughout the State of Iowa. The Pool was formed in August, 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's contributions to the Pool for the year ended June 30, 2014 were \$118,947.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location. Property risks exceeding \$150,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any reinsurance and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2014, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

CITY OF ATLANTIC, IOWA NOTES TO FINANCIAL STATEMENTS June 30, 2014

NOTE 8 - RISK MANAGEMENT - Continued

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers' compensation and airport liability in the amount of \$1,000,000 and \$5,000,000, respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 9 - EMPLOYEE HEALTH INSURANCE PLAN

The City's Internal Service, Medical Benefit Self Insurance Fund was established to account for the partial self funding of the City's health insurance benefit plan. The plan is funded by both employee and City contributions and is administered through a service agreement with Paradigm Benefits. The agreement is subject to automatic renewal provisions. The City assumes liability for claims up to the individual stop loss limitation of \$40,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly premiums of service fees and plan contributions to the Internal Service, Medical Benefit Self Insurance Fund are recorded as disbursements from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to Paradigm Benefits from the City's Internal Service, Medical Benefit Self Insurance Fund. The City's contribution to the fund for the year ended June 30, 2014 was \$431,032.

CITY OF ATLANTIC, IOWA NOTES TO FINANCIAL STATEMENTS June 30, 2014

NOTE 10 - COMMITMENTS

The City entered into construction contracts for various construction and street improvements during the year ended June 30, 2014. The unpaid contract balances at June 30, 2014 total approximately \$634,000. The unpaid contract balances will be financed with the use of existing funds.

NOTE 11 - SUBSEQUENT EVENT

The City has evaluated all subsequent events through January 28, 2015, the date the financial statements were available to be issued.

NOTE 12 - PROSPECTIVE ACCOUNTING CHANGE

The Governmental Accounting Standards Board has issued Statement No. 68, <u>Accounting and Financial Reporting for Pensions - an amendment of GASB No. 27</u>. This statement will be implemented for the fiscal year ending June 30, 2015. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information.



CITY OF ATLANTIC, IOWA BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETRY FUNDS

Year ended June 30, 2014

		overnmental unds Actual		roprietary nds Actual	Less Funds not Required to be Budgeted	
Receipts:						
Property tax	\$	3,591,699	\$		\$	
Tax increment financing		176,001				
Other city tax		825,029				
Licenses and permits		78,881				
Use of money and property		77,437		2,891		194
Intergovernmental		1,264,235				
Charges for service		323,523		4,535,879		2,728,096
Miscellaneous		1,043,110		37,109		
Total receipts		7,379,915		4,575,879		2,728,290
Disbursements:		*				
Public safety		1,930,214		1,157,413		1 157 /12
Public works		1,323,582		505,176		1,157,413 505,176
Culture and recreation		718,912		326,529		326,529
Health and social services		710,712		320,327		320,329
Community and economic				,		
development		225,955		27,914		27,914
General government		579,605		373,724		373,724
Debt service		1,613,819		575,721		
Capital projects		3,878,443				
Business type activities				2,031,035		323,265
Total disbursements		10,270,530		4,421,791		2,714,021
Excess (deficiency) of receipts						
over (under) disbursements	(2,890,615)		154,088		14,269
Other formation and the second		260.722		222 565		
Other financing sources (uses), net		269,733		222,565)		
Excess (deficiency) of receipts and other financing sources over (under)						
disbursements and other financing uses	(2,620,882)	(68,477)		14,269
Balances beginning of year		7,272,157		2,267,698		153,560
Balances end of year	\$	4,651,275	\$	2,199,221	\$	167,829

See accompanying independent auditor's report.

			Budgeted Amounts				al to Total
	<u>Total</u>		<u>Original</u>		Final		Variance
\$	3,591,699	\$	3,577,290	\$	3,577,290	\$	14,409
	176,001				166,290		9,711
	825,029		990,352		990,352	(165,323)
	78,881		28,200		28,200	`	50,681
	80,134		243,770		77,480		2,654
	1,264,235		1,416,890		2,702,190	(1,437,955)
	2,131,306		2,129,580		2,136,780	Ì	5,474)
	1,080,219		189,192		240,892	`	839,327
	9,227,504		8,575,274		9,919,474	(691,970)
	_						/
	1,930,214		1,973,598		2,108,098		177,884
	1,323,582		1,406,916		1,412,916		89,334
	718,912		965,904		973,904		254,992
			2,000		2,000		2,000
			ŕ		,	٠	,
	225,955		263,762		273,512		47,557
	579,605		633,005		648,655		69,050
	1,613,819		1,859,467		1,859,467		245,648
	3,878,443		2,949,532		6,886,532		3,008,089
	1,707,770		1,821,803		<u>2,108,803</u>		401,033
	11,978,300		11,875,987		<u>16,273,887</u>		4,295,587
(2,750,796)	(3,300,713)	(6,354,413)	•	3,603,617
	47,168				27,200		19,968
(2,703,628)	(3,300,713)	(6,327,213)		3,623,585
	9,386,295		7 506 622		0 286 201	1	۵۱
			7,596,632		9,386,301		<u>6</u>)
\$	6,682,667	<u>\$</u>	4,295,919	\$	3,059,088	\$	3,623,579

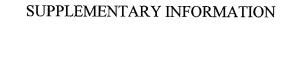
CITY OF ATLANTIC, IOWA NOTES TO OTHER INFORMATION -BUDGETARY REPORTING

June 30, 2014

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted included disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Funds, and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$4,397,900. The budget amendment is reflected in the final budgeted amounts.



CITY OF ATLANTIC, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NON-MAJOR GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2014

	Special Revenue						
	R	oad Use	Local Option Sales Tax			Police ension	
Receipts:							
Property tax	\$		\$		\$	26,083	
Tax increment financing				206.500			
Local option sales tax Use of money and property				296,509	• "		
Intergovernmental		710,160		273			
Miscellaneous		7,791		3,252			
Total receipts	-	717,951		300,034		26,083	
Disbursements:							
Operating:							
Public safety						26,974	
Public works		654,584		15,043			
Community and economic development				05 416			
General government				85,416 20,607		·	
Debt service				80,004			
Total disbursements		654,584		201,070		26,974	
Excess (deficiency) of receipts over							
(under) disbursements		63,367		98,964	(891)	
Other financing sources (uses):							
Sale of assets		1,115		3,800			
Operating transfers in		13,156	,				
Operating transfers out	<u> </u>	136,500)	<u> </u>	33,156)			
Total other financing sources (uses)		122,229)		29,356)			
Change in cash balances	(58,862)		69,608	(891)	
Cash balances beginning of year		509,884		184,327		2,779	
Cash balances end of year	<u>\$</u>	451,022	\$	253,935	\$	1,888	

(continued next page)

		Special	Revenue			
Fire Pension		Tax Increment Financing	Grant <u>Matching</u>	Police Forfeiture	Total	
\$	890 890	\$ 176,001 176,001	\$ 5 5	\$ 10 7,841 8,017 15,868	\$ 26,083 176,001 296,509 1,178 718,001 19,060 1,236,832	
	17,825 17,825	55,748 34,290 90,038	 	5,853 5,853	50,652 669,627 141,164 20,607 114,294 996,344	
(16,935)	85,963	5	10,015	240,488	
	 	 (76,795) (76,795)	 	 	4,915 13,156 (246,451) (228,380)	
(16,935)	9,168	5	10,015	12,108	
	166,701	19,128	45,616	· 	928,435	
<u>\$</u>	149,766	\$ 28,296	\$ 45,621	<u>\$ 10,015</u>	\$ 940,543	

CITY OF ATLANTIC, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NON-MAJOR GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2014

	Special Revenue					
	Road Use		Local Option Sales Tax		Police Pension	
Cash Basis Fund Balances						
Restricted for:		474.000			_	
Streets	\$	451,022	\$.	\$	
Tax increment financing						
Other purposes				<u>253,935</u>		1,888
Total cash basis fund balances	<u>\$</u>	451,022	<u>\$</u>	253,935	<u>\$</u>	1,888

		Special	Reveni	ue			
Fire Tax Increment				Grant		Police	
Pension	Fi	nancing	Matching Forfeit		orfeiture	Total	
\$ 149,766	\$	28,296 	\$	 45,621	\$	 10,015	\$ 451,022 28,296 461,225
\$ 149,766	\$	28,296	<u>\$</u>	45,621	\$	10,015	\$ 940,543

CITY OF ATLANTIC, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES INTERNAL SERVICE FUNDS

As of and for the year ended June 30, 2014

-	Payroll Revolving	Medical Benefit Self Insurance		
Operating receipts: Charges for service: Personal service costs from operating funds	\$ 2,015,200	\$ 702,757		
Operating disbursements: Governmental activities:				
Public safety Public works Culture and recreation Community and economic development General government Business type activities	836,682 360,330 262,183 27,914 309,378 218,713 2,015,200	317,282 144,846 62,077 62,077 103,462		
Total operating disbursements Excess of receipts over disbursements		<u>689,744</u> 13,013		
Non-operating receipts: Interest on investments		194		
Change in cash balances		13,207		
Cash balances beginning of year		153,444		
Cash balances end of year	\$	<u>\$ 166,651</u>		

Cafeteria Plan	Total
\$ 10,139	\$ 2,728,096
3,449 2,269 2,269 1,090 9,077 1,062	1,157,413 505,176 326,529 27,914 373,724 323,265 2,714,021
. ·	194
1,062	14,269
116	153,560
\$ 1,178	<u>\$ 167,829</u>

CITY OF ATLANTIC, IOWA SCHEDULE OF INDEBTEDNESS Year ended June 30, 2014

Obligation	Date of Issue	Interest Rates	Amount Originally Issued
General Obligation Bonds: Fire equipment Refunding Corporate purpose Corporate purpose Corporate purpose	January 15, 2009 October 26, 2010 April 27, 2011 March 28, 2012 May 30, 2013	4.30-4.55% 0.70-1.85% 2.50-3.70% 1.10-2.50% 0.25-2.50%	\$ 395,000 1,610,000 3,100,000 4,950,000 2,720,000
Total General Obligation Bonds			
Tax increment financing (TIF) revenue bonds: North urban renewal business park	March 21, 2006	5.75%	255,000
Revenue Bonds: Local option sales tax Sewer	March 1, 2004 June 24, 2011	4.80% 3.00%	1,000,000 11,707,000

Balance Beginning of Year	Issued During Year	Redeemed During Year	During End Interest		Interest Due and <u>Unpaid</u>
\$ 215,000 475,000 2,835,000 4,435,000 2,720,000	\$ 	\$ 40,000 280,000 100,000 245,000 400,000	\$ 175,000 195,000 2,735,000 4,190,000 2,320,000	\$ 9,515 6,968 86,894 85,997 32,764	\$ 650 301 7,033 6,758 2,659
<u>\$10,680,000</u>	\$	<u>\$1,065,000</u>	<u>\$ 9,615,000</u>	<u>\$ 222,138</u>	<u>\$ 17,401</u>
\$ 92,000	<u>\$</u>	\$ 29,000	\$ 63,000	\$ 5,290	\$ 302
\$ 717,160 11,374,285	\$ 	\$ 45,580 321,000	\$ 671,580 	\$ 34,424 356,135	\$ 16,118 26,038
<u>\$12,091,445</u>	<u>\$</u>	<u>\$ 366,580</u>	<u>\$ 11,724,865</u>	\$ 390,559	<u>\$ 42,156</u>

CITY OF ATLANTIC, IOWA BOND AND NOTE MATURITIES June 30, 2014

General Obligation Bonds
Refunding

Year ending	Interest	an. Î	5, 2009	Issued C Interest		26, 2010	Issued Ap Interest	te Purpose oril 27, 2011
June 30,	<u>Rates</u>		Amount	<u>Rates</u>		Amount	Rates	_Amount_
2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027	4.30% 4.30% 4.30% 4.30%	\$	40,000 45,000 45,000 45,000	1.85% 1.85%	\$	130,000 65,000	2.500% 2.625% 2.625% 2.625% 2.625% 2.850% 3.100% 3.250% 3.400% 3.500% 3.600% 3.700%	\$ 170,000 200,000 205,000 210,000 215,000 225,000 230,000 240,000 250,000 260,000 275,000
2028		_			_			
		<u>\$</u>	175,000		<u>\$</u>	195,000		\$2,735,000
						Revenue		
						Sales Tax		evenue Bond
Year ending				Issued M Interest	larch	1, 2004		ne 24, 2011
June 30,				Rates		Amount_	Interest Rates	Amount
2015 2016				4.80% 4.80%	\$	47,768 50,061	3.25% 3.25%	\$ 326,285 341,000
2017				4.80%		52,464	3.25%	353,000
2018				4.80%		54,982	3.25%	364,000
2019				4.80%		57,621	3.25%	376,000
2020 2021				4.80%		60,387	3.25%	388,000
2021				4.80% 4.80%		63,286 66,323	3.25% 3.25%	401,000 414,000
2023				4.80%		69,507	3.25%	427,000
2024				4.80%		72,843	3.25%	441,000
2025				4.80%		76,338	3.25%	455,000
2026							3.25%	470,000
2027							3.25%	485,000
2028 2029							3.25%	501,000
2029							3.25% 3.25%	518,000 534,000
2031							3.25%	552,000
2032							3.25%	570,000
2033							3.25%	588,000
2034							3.25%	607,000
2035							3.25%	627,000
2036				ė.			3.25%	647,000
2037							3.25%	668,000
					<u>\$</u>	671,580	;	\$ 11,053,285

Corporate			G	. n.				
Refu		Corporate Purpose						
Issued March 28, 2012				<u>Issued May 30, 2013</u>				
Interest			Interest					
Rates_	Amount		Rates	<u>Amount</u>				
2.00%	\$	310,000	0.40%	\$	480,000			
2.00%		265,000	1.00%		120,000			
2.00%		305,000	1.00%		80,000			
1.10%		305,000	1.00%		80,000			
1.30%		340,000	1.00%		140,000			
1.50%		325,000	1.05%		140,000			
1.70%		320,000	1.25%		155,000			
1.90%		305,000	1.50%		160,000			
2.05%		305,000	1.75%		170,000			
				• •				
2.20%		305,000	1.90%		175,000			
2.30%		325,000	2.00%		180,000			
2.40%		325,000	2.15%		145,000			
2.50%		455,000	2.30%		155,000			
		,			140,000			
	_				3			
	<u>\$</u> 2	<u>4,190,000</u>		\$2	2,320,000			

Tax Increment
Financing Bonds

Issued March 21, 2006
Interest
Rates Amount

5.75% \$ 30,500
5.75% 32,500

CITY OF ATLANTIC, IOWA SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -ALL GOVERNMENTAL FUNDS For the Last Ten Years

		2014		2013		2012		2011
Receipts:								
Property tax	\$	3,591,699	\$	3,399,467	\$	3,099,062	\$	2,841,706
Tax increment financing		176,001		86,689		86,256	•	123,056
Local option sales tax		776,080		831,635		812,825		724,158
Other city tax		48,949		199,462		194,936		137,681
Licenses and permits		78,881		41,275		23,467		57,657
Use of money and property		77,437		64,033		72,917		56,908
Intergovernmental		1,264,235		2,087,557		1,248,563		3,392,059
Charges for service		323,523		48,828		60,848		51,088
Special assessments				·				
Miscellaneous		1,043,110		479,894		708,977		711,878
Total	<u>\$</u>	7,379,915	<u>\$</u>	7,238,840	<u>\$</u>	6,307,851	<u>\$</u>	8,096,191
Disbursements:								
Operating:								
Public safety	\$	1,930,214	\$	2,048,567	\$	1,668,348	\$	1,563,057
Public works	•	1,323,582	·	1,421,162	•	1,243,574	•	1,270,811
Health and social service	es					12,543		10,349
Culture and recreation		718,912		737,974		786,566		734,533
Community and econom	iic			•		ĺ		•
development		225,955		268,794		245,333		294,740
General government		579,605		579,927		573,544		512,557
Debt service		1,613,819		1,338,566		1,289,596		1,013,557
Capital projects		3,878,443		4,337,072		3,508,919	******	2,742,110
Total	<u>\$</u>	10,270,530	<u>\$</u>	10,732,062	<u>\$</u>	9,328,423	\$	8,141,714

	2010		2009		2008	 2007		2006	_	2005
\$	2,610,770 124,486 739,713 130,595 55,387 65,980 1,739,197 50,054	\$	2,848,499 109,725 774,698 132,693 46,329 115,318 1,625,672 39,586	\$	2,728,825 247,992 674,076 130,483 28,908 159,049 2,745,491 37,908	\$ 2,563,716 238,660 726,447 116,357 26,704 171,874 4,085,700 38,493	\$	2,439,308 158,355 582,645 113,038 29,882 135,334 3,622,092 41,544 729	\$	2,377,815 212,041 533,772 119,718 26,464 74,608 2,603,514 33,986 7,624
	351,292		738,535		276,775	 476,955		454,504		497,487
<u>\$</u>	5,867,474	\$	6,431,055	<u>\$</u>	7,029,507	\$ 8,444,906	<u>\$</u>	7,577,431	<u>\$</u>	6,487,029
\$	1,917,127 1,444,231 9,700 505,058 206,676 514,114 1,057,967	\$	1,929,247 1,516,690 11,993 539,893 210,406 521,550 1,094,777	\$	2,128,960 1,460,714 9,998 518,574 382,197 505,944 1,974,011	\$ 1,951,333 1,131,099 553,493 256,151 499,782 1,100,134	\$	1,965,094 1,194,866 12,385 423,996 494,547 456,453 1,079,642	\$	1,468,009 977,604 21,873 405,853 121,653 429,838 1,239,380
	1,843,733		1,389,972		2,033,635	3,475,138		3,213,291		2,885,382
<u>\$</u>	7,498,606	<u>\$</u>	7,214,528	\$	9,014,033	\$ 8,967,130	\$	8,840,274	<u>\$</u>	7,549,592

CITY OF ATLANTIC, IOWA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year ended June 30, 2014

Grantor/Program	CFDA Number	Agency or Pass-through Number	Program Expenditures
Direct: U.S. Department of Transportation: Federal Aviation Administration: Airport Improvement Program Airport Improvement Program	20.106 20.106	3-19-0005-10 3-19-0005-11	\$ 38,238 314,605 352,843
U.S. Department of Justice: Bureau of Justice Assistance: Bulletproof Vest Partnership Program	16.607		1,700
U.S. Department of Homeland Security Federal Emergency Management Agency: Assistance to Firefighters Grant	97.044	EMW-2011-FR-00155	55,860
Total direct			410,403
Indirect: U.S. Department of Housing and Urban Development: Iowa Department of Economic Development Community Development Block Grant Program	: 14.228	11-HSG-001	142,131
U.S. Department of Transportation: Iowa Department of Public Safety: Governor's Traffic Safety Bureau: State and Community Highway Safety	20.600	PAP 13-03, Task 111	4,500
Total indirect			146,631
			\$ 557,034

<u>Basis of Presentation</u> -The Schedule of Expenditures of Federal Awards includes the federal grant activity of City of Atlantic and is presented on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, and <u>Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

See accompanying independent auditor's report.

COMMENTS AND RECOMMENDATIONS

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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Mark D. Kyhnn David L. Hannasch Kenneth P. Tegels Christopher J. Nelson David A. Ginther

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in the <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Atlantic, Iowa, as of and for the year ended June 30, 2014, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated January 28, 2015. Our report expressed an adverse opinion and unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Atlantic's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Atlantic's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Atlantic's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control we consider to be significant deficiencies.

To the Honorable Mayor and Members of the City Council

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Atlantic's financial statements will not be prevented or detected and corrected on a timely basis.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questions Costs as item 14-II-A to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Atlantic's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2014 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Responses to Findings

The City of Atlantic's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City of Atlantic's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

mendel, Bell, Kyhnner G. P. (.

Atlantic, Iowa January 28, 2015

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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Independent Auditor's Report on Compliance
for Each Major Federal Program, on Internal Control over Compliance
and on the Schedule of Expenditures of Federal Awards
Required by OMB Circular A-133

To the Honorable Mayor and Members of the City Council

Report on Compliance for Each Major Federal Program

We have audited the City of Atlantic, Iowa's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on the City of Atlantic's major federal programs for the year ended June 30, 2014. The City of Atlantic's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City of Atlantic's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Atlantic's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City of Atlantic's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Atlantic complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended June 30, 2014.

Report on Internal Control Over Compliance

The management of the City of Atlantic is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Atlantic's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal programs to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Atlantic's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

(mendy, Ben, Kyhnner Co. P. C.

Atlantic, Iowa January 28, 2015

Schedule Of Findings And Questioned Costs

Year ended June 30, 2014

PART I: Summary of the Independent Auditor's Results

Financial Statements

(a)	 Type of auditor's report issued: Unmodified and adverse opinions were issu were prepared on the basis of cash receipts a comprehensive basis of accounting other that principles. 	and disb	ursements	, which	ı is a
(b)	 Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified? 	<u>X</u>	yes yes	_X	no none reported
(c)	Noncompliance material to financial statements noted?	···	yes	<u>X</u>	no
Fede	ral Awards				
(d)	 Internal control over major program: Material weakness(es) identified? Significant deficiency(ies) identified? 		yes yes	X	no none reported
(e)	Type of auditor's report issued on compliance for m • Unmodified.	ajor pro	gram:		
(f)	Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of the OMB Circular A-133?		yes	_X_	no
(g)	Identification of major program:				
	 CFDA Number 20.106 - Airport Improveme CFDA Number 14.228 - Community Development 			ınt	
(h)	Dollar threshold used to distinguish between Type	A and T	ype B prog	grams:	\$300,000.
(i)	Auditee qualified as low-risk auditee?		yes	_X_	no

Schedule of Findings and Questioned Costs

Year ended June 30, 2014

PART II: Findings Related to the Financial Statements

INTERNAL CONTROL DEFICIENCIES:

14-II-A <u>Segregation of Duties</u>: One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. However, because there are a limited number of people that have the primary responsibility for the accounting and financial duties, those aspects of internal accounting control which rely upon an adequate segregation of duties are missing in the City.

<u>Recommendation</u>: We recommend that the City review its control procedures to obtain the maximum internal control possible under the circumstances and the Council be aware of the lack of segregation of duties and that they act as an oversight group to the accounting personnel.

Response: We will continue work in this area to increase segregation of duties.

Conclusion: Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2014

PART III: Findings and Questioned Costs For Federal Awards

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

INTERNAL CONTROL DEFICIENCIES:

No matters were noted.

PART IV: Other Findings Related to Statutory Reporting

- 14-IV-A <u>Certified Budget</u>: Disbursements during the year ended June 30, 2014 did not exceed the amounts budgeted.
- 14-IV-B <u>Questionable Disbursements</u>: During the audit, we did not note any disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 14-IV-C <u>Travel Expense</u>: No expenditures of City money for travel expenses of spouses of City officials and/or employees were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2014

PART IV: Other Findings Related to Statutory Reporting - Continued

14-IV-D <u>Business Transactions</u>: Business transactions between the City and City officials and/or employees are detailed as follows:

Name, Title and Business Connection		 Amount
Mike Henningsen, Airport Commissioner, Owner of Henningsen Construction	Hot mix asphalt Cold patch asphalt	\$ 48,576

The hot mix asphalt and cold patch asphalt transactions do not appear to represent conflicts of interest since they were competitively bid in accordance with Chapter 362.5(3)(d) of the Code of Iowa.

- 14-IV-E <u>Bond Coverage</u>: Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- 14-IV-F <u>Council Minutes</u>: No transactions were found that we believe should have been approved in the Council minutes but were not.
- 14-IV-G <u>Deposits and Investments</u>: We noted no instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy, except we noted during the audit that the City's deposits at the First Whitney Bank exceeded the maximum depository amount as approved in its depository resolution.

<u>Recommendation</u>: We recommend that the City adopt a revised depository resolution to increase the maximum depository amount that can be held at the First Whitney Bank in accordance with Chapter 12C of the Code of Iowa.

<u>Response</u>: A revised depository resolution was adopted by the City Council at its November 19, 2014 council meeting.

Conclusion: Response accepted.

14-IV-H <u>Revenue Bonds</u>: No instances of non-compliance with the revenue bond resolutions were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2014

PART IV: Other Findings Related to Statutory Reporting - Continued

- 14-IV-I Economic Development: The City provides funding to Cass/Atlantic Economic Development and to the Atlantic Chamber of Commerce. In accordance with Chapter 15A of the Code of Iowa, the City is providing oversight of these funds to determine the funds are being spent in accordance with the agreements and expenses meet the test of public purpose.
- 14-IV-J <u>Urban Renewal Annual Report</u>: The urban renewal annual report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

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